



**Mediation Institute
External Complaint
Management Service**

Mi ECMS

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OVERVIEW OF THE COMPLAINT MANAGEMENT SYSTEM

What is the Mi External Complaints Management Service?

The Mediation Institute External Complaint Management Service (Mi ECMS) is a service provided by Mediation Institute to members in order to provide them with an independent third party to refer complaints to.

The service meets the mandatory requirement of an Independent complaint management system for:

- NMAS Accredited Mediators
- Family Dispute Resolution Practitioners
- Family Group Conference Facilitators
- Registered Training Organisations

It is also suitable for organisations that choose to have an external complaint handling service.

The system describes how complaints are accepted, handled and resolved. The intention is to resolve disputes and identify opportunities to improve practice.

As a Recognised Mediator Accreditation Body (RMAB) we have an obligation to consider, when a complaint is substantiated, whether the members National Mediator Accreditation System (NMAS) Accreditation should be cancelled or suspended.

In the case of a Family Dispute Resolution (FDR) Practitioner, where the conduct of the member is in breach of their obligations and standards we may be required to provide this information to the Attorney Generals Department.

The Complaint Management Service provides a structured approach to complaint handling organised around three practical Objectives:

1. Identify and manage complaints early, in order to resolve them effectively and efficiently and avoid secondary grievances resulting from poorly managed or delayed responses to complaints
2. Provide professional, independent investigation and dispute resolution services appropriate to the issues raised and in a way that is considered by all parties to be fair and proportionate to the complaint
3. Record and use information about complaints in an appropriate and meaningful way

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More detail about these Objectives can be found in [section 3](#) of this document.

By following the system all stakeholders can be assured of an appropriate response to complaints about mediators, family group conference facilitators and family dispute resolution practitioners who are eligible for the Mediation Institute External Complaint Handling Service.

Please Note: *As a service to the industry, Mediation Institute will accept complaints about any person holding themselves out to be a mediator or Registered Training Organisation and direct the complaint as is appropriate. We will accept the complaint and attempt to resolve the issue if no other Independent complaint handling service is identified or able to assist the complainant.*

What situations does the Complaints Handling Service apply to?

The Mi ECMS is available for Mediation Institute Members and Mi ECMS clients.

- Practitioner Members are FDR Practitioners, NMAS Accredited mediators, Family Group Conference Facilitators
- Student members are students of a Mediation Institute course
- Registered Training Organisation Members
- Business Members who subscribe to the Mi ECMS

All members who are using the Mi ECMS should identify in their complaint policy that Mediation Institute provides their external complaint handling service and how a complainant can make a complaint.

Members who uses the complaint handling process provided by their employer or other membership body should ensure that this is clear to your clients.

If a complaint is made about a member once the initial evaluation has been completed Mediation Institute will ensure that we are the proper body to deal with the complaint by contacting the member.

The Mi ECMS provides complaint management services in a wide range of situations including:

- Complaints by clients of the member
- Complaints by staff or contractors of the member
- Complaints by others about concerns with the members' professional practice or public profile
- Enquiries by members about ethical issues or concerns to help avoid complaints

Our service also provides information about complaint trends (de-identified) and about cancelled NMAS Accreditations to the regulators.

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See section 2 for more detail on the circumstances when cancellations may apply.

A core standard underpinning this service is **proportionality**. The time and resources devoted to complaints handling should be proportionate to the circumstances.

In the first instance we speak with the parties to determine the situation and the complaint may be resolved at this stage for no cost.

If further resources are required there may be a cost payable by the member.

Generally, fees are not required to be paid by claimants to avoid cost being a barrier to making a legitimate complaint about the conduct of a member.

What is the context for this service?

The Mediation Institute Independent Complaint Management Service is provided in the context of the requirement for such a service in the National Mediator Accreditation System (NMAS) for NMAS Accredited Mediators, FDR Regulations and the ASQA Standards for Registered Training Organisations.

Mediators

If the member is also an accredited Family Dispute Resolution Practitioner, the context extends to their role as a FDR Practitioner.

FDR Practitioners

Investigations into complaints about FDR Practitioners are informed by the Attorney Generals Department Fact Sheets and Family Law (Family Dispute Resolution Practitioners) Regulations 2008.

RTO Members

Investigations into complaints about Registered Training Organisations are informed by the Australian Skills Quality Authority (ASQA) Standards.

Mediation Institute Members

Mediation Institute also has a statement of Ethical Standards which provide context for complaints about dispute resolution practitioner members. Please ensure you are familiar with the standards that apply to your role.

See Appendix for a copy of the Mediation Institute standards.

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What is the role of the Mi ECMS?

Our role is to provide clients of members with an independent, third party to escalate disputes and complaints about services provided to.

It is also intended to help maintain industry standards by providing a way for concerns about the conduct of a dispute resolution professional, dispute resolution organisation or registered training organisation to be raised.

It supports the process to cancel NMAS accreditation where serious breaches of standards have occurred.

HOW COMPLAINTS ARE HANDLED

This service is designed to assist in resolving complaints made about professional services provided by dispute resolution practitioners and registered training organisations.

Complaints are reviewed and any misunderstandings and misaligned expectations that do not relate to misconduct may be able to be resolved during the first contact with Mediation Institute.

The complainant may be able to remain anonymous if requesting general information about standards for Dispute Resolution Professionals or Registered Training Organisations.

In most situations' complainants will be required to provide their contact details and the contact details of the member in question for the complaint to proceed.

If further investigation is required information about the member, the complainant and a general outline of the complaint will be collected.

This can be done by phone, email or letter. Complainants are not required to complete a specific form to make a complaint.

Complaint Forms

A Complaint Form is completed internally by Mediation Institute staff to initiate a complaint.

The Complaint Form is used to move client information through the system. If a Complaint Manager is allocated the form will go to them to document progress of their investigation of the complaint.

A conflict of interest check is completed with the Complaint Manager to ensure that there is no conflict of interest e.g. a close collegiate relationship with the subject of the complaint or a personal relationship with the complainant.

Mediation Institute External Complaint Management System

Full details of the complaint are only provided once it is determined that there is no conflict of interest.

A conflict of interest would be any situation where the Complaint Manger feels that they could not fulfil the role without bias, or a reasonable person might consider there to be a conflict of interest.

The Complaint Manager may make use of a variety of methods to develop an understanding of the issues and resolve them.

If the issue is deemed to be high risk the Complaint Manager will discuss the issues with Mi management before a decision regarding any disciplinary or other response.

A record of all complaints about a member will be retained in electronic format for a minimum of ten (10) years.

The objectives of our Complaint Handling Strategy

The overarching purpose of this strategy is to ensure we adopt a coordinated, consistent and effective approach to managing complaints about members and proactively assist in preventing complaint clusters through information provided to members.

The approach we take will be most useful when it is proportionate (in terms of time, effort and cost) to the issues raised in the complaint or dispute.

Objective 1: Identify and manage complaints quickly

Mi ECMS aims to capture basic details and determine the most appropriate approach to handling a complaint quickly and efficiently.

The target is for all complaints to be resolved or allocated a Complaint Manager within seven (7) days of the first contact by the complainant.

Measurement:

- a record is kept of the time between notification of the complaint and resolution and notification of the complaint, allocation of a Complaint Manager and resolution of the complaint.

Mediation Institute External Complaint Management System

Objective 2: Fair and proportionate

Mi ECMS offers a professional, independent investigation and dispute resolution service appropriate to the issues raised that is considered by all parties to be fair and proportionate to the complaint.

The target is that complainants and members surveyed about their experience of the complaint handling service indicate that they are satisfied or very satisfied.

Measurement:

- 80% or more of users of the service say that they are satisfied or very satisfied.
- That all responses from users of the service saying they are unsatisfied or very unsatisfied are reviewed for improvement opportunities or the need to re-open complaints.

Objective 3: Appropriate use of information about complaints

Mi ECMS makes appropriate use of information from complaints and the outcome of investigations into complaints.

The target is that a record of all documented complaints is kept, and information distributed to stakeholders in an appropriate way.

Measurement:

- Data is collected to identify the types of complaints and outcomes. This information is de-natured and periodically shared with members for educational purposes
- Complaint information (de-natured) is used in training for members and Complaint Managers on ethical conduct and best practice
- Cancellations of NMAS Accreditation are processed according to requirements with identifying information about the mediator involved provided only to those organisations with a legitimate right to that information. The organisations include MSB, others (upon request) and the Attorney Generals Department.

Mediation Institute External Complaint Management System

Communication with the Attorney Generals Department

Maintaining NMAS Accreditation and appropriate professional conduct are matters of interest to not only the Mediators Standards Board but also the Australian Attorney Generals Department.

Mediation Institute will inform the Australian Attorney Generals Department of any NMAS Accreditation cancellation, suspension or lapse for any member who has indicated that they are a Family Dispute Resolution Practitioner.

Information provided is the name of the FDRP, the reason that they are no longer a NMAS Accredited mediator (lapse, suspend, cancelled) and the effective date. Further information about Cancellations of NMAS Accreditation will be provided upon request.

Mediation Institute Members provide permission to share this information during application for membership.

The following information is included in all Mi application forms.

I am also applying for accreditation as a Family Dispute Resolution Practitioner or am a currently accredited FDRP. I authorise Mi to provide notice to the Attorney Generals Department in accordance with the Mi Disciplinary policy or if my NMAS accreditation lapses, is suspended or is cancelled. You will be advised by the last known contact method before any notification to the Attorney Generals Department is notified of the outcome of any disciplinary process or if your NMAS lapses.

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REVIEW STRATEGY

The Mi ECMS is reviewed against the Self Audit Checklist annually unless any major changes occur to the underlying practice standards or legislation.

Any major changes will trigger a full review of the service and associated documents, forms and websites.

REGULATORY AND POLICY FRAMEWORK

This Plan has been formulated to help us resolve disputes in a cohesive manner in compliance with the following regulatory and policy requirements:

NMAS Accredited Mediators

- NMAS Accreditation Standards www.msb.org.au

Family Dispute Resolution Practitioners

- Family Law (Family Dispute Resolution Practitioners) Regulations 2008_ <https://www.legislation.gov.au/Details/F2009C00158>
- Family Law Act 1975 <https://www.legislation.gov.au/Details/C2016C01106>
- Family Law Rules 2004 <https://www.legislation.gov.au/Details/F2017C00029>
- Attorney Generals Department Fact Sheets_ <https://www.ag.gov.au/FamiliesAndMarriage/Families/FamilyDisputeResolution/Pages/Foraccreditedfamilydisputeresolutionpractitioners.aspx>

Fact Sheets

- [FDR Practitioner Obligations—to clients \[PDF 127KB\]](#)
- [FDR Practitioner Obligations—accreditation \[PDF 177KB\]](#)
- [Suspension and Cancellation of accreditation \[PDF 191KB\]](#)
- [Frequently asked questions by FDR practitioners \[PDF 192KB\]](#)
- [Screening and Assessment \[PDF 251KB\]](#)
- [Screening and Assessment Framework \[PDF 2MB\]](#)
- [Exceptions to Family Dispute Resolution \[PDF 212KB\]](#)
- [Fact sheet on s60I certificates \[PDF 210KB\]](#)
- [FDR Register \[PDF 215KB\]](#)

Registered Training Organisations

- Australian Skills Quality Authority (ASQA) <https://www.asqa.gov.au/about>

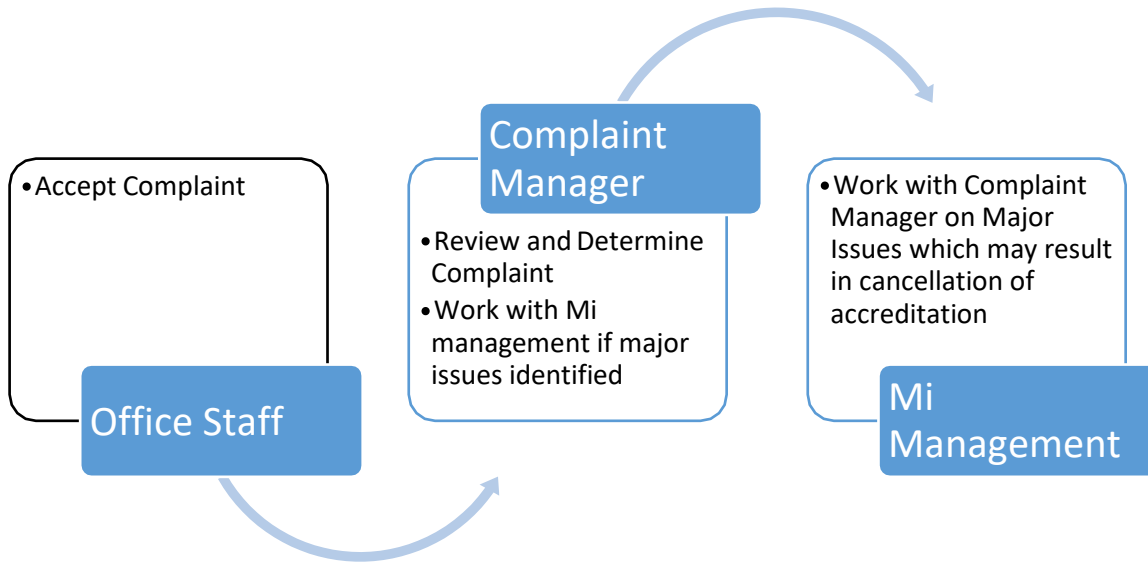
Mediation Institute External Complaint Management System

STAFF ROLES AND RESPONSIBILITIES

| Staff Member / Others | Responsibilities | Resolution |
|--------------------------------|---|---|
| Office staff | <ul style="list-style-type: none"> • Receive complaint enquiry verbally, via email or letter • Review and document the complaint. • Contact the complainant if more information is needed. Information needed includes the name of the mediator / FDRP the complaint is about, the basis for the complaint and the name and contact details for the complainant • Provide basic information about the complaints process and what to expect Fact Sheet – How to complain about a Mi Member • Escalate to a complaint manager (check for conflict of interest before providing detailed information) • File completed complaint forms confidentially • Update complaints statistics | <ol style="list-style-type: none"> 1. Complainant does not wish to proceed 2. Complainant will not provide identifying information 3. Complainant is satisfied with basis information provided 4. Escalate to a Complaint Manager |
| Complaint Manager | <ul style="list-style-type: none"> • Review the information provided about the complaint • Contact the complainant to explain role and for more information • Contact the member to discuss the complaint • Review issues raised against standards or regulations if necessary • Determine most appropriate response* • Discuss complaint with Mi management (if issues warrant joint decision making) • Communicate response to complainant and member • Send feedback form to mediator and complainant • Provide completed Complaint Form to Mi Management | <ol style="list-style-type: none"> 1. No breach of duty – explained and case closed 2. Minor breach of duty – resolution discussed and complainant satisfied 3. Major issues – disciplinary action required |
| Mediation Institute Management | <ul style="list-style-type: none"> • Review completed Complaint Forms • Discuss major issues with Complaint Manager • Update NMAS Register (if accreditation cancelled) • Contact AG's department (if accreditation cancelled) | <ul style="list-style-type: none"> • Review major issues • Update registers and regulators |

*see Mi EMCS Process Fact Sheets

Attachment 1 - Mi ECMS Process



Mediation Institute External Complaint Management System

Attachment 2 - Complaint Form

| Mi ECMS Complaint Form | | |
|--------------------------|--|--|
| Office Staff member | Date | |
| | Name | |
| Complainant | Name | |
| | Address | |
| | Phone Number | |
| | Email | |
| Complaint | Issue Code or codes ¹ | |
| | Notes on issue | |
| | Issue Consequence ² | |
| | Notes on consequence | |
| | Is the issue substantiated? ² | |
| | Notes on likelihood | |
| Complaint Manager | Escalate? | |
| | Date allocated | |
| | Name | |
| | Phone Number | |
| Investigation | Email Address | |
| | Harm rating ² | |
| | Appropriate response | |
| | Response action taken | |
| Resolution / Decision | Additional parties involved? | |
| | Managed / Resolved Date | |
| | Process used | |
| | Decision | |
| Notification of Decision | Additional actions required (list) | |
| | Complainant – date and response | |
| | Member – date and response | |
| Decision Appealed? | Other – who and what | |
| | Details | |
| Time and Cost | Length of matter (days open) | |
| | Cost to Mi | |
| Office | Data collated | |
| | Date Filed | |

¹ Attachment 3 – Mi Independent Complaints Handling System

² Resource Sheet 1 – Mi Complaints Management Process Fact Sheets

Mediation Institute External Complaint Management System

ATTACHMENT 3 – INFORMATION COLLECTION TEMPLATE

ISSUES CODES LIST

| Issue Code | | Description |
|------------|---|--|
| 1 | Access to services | Including failure to keep an agreed appointment, unavailability of services, transit issues or unreasonable wait times, restricting access to information |
| 2 | Communication and discrimination | Including discrimination, failure to treat with respect, poor communication and attitude (bullying, rude, negative or patronising attitudes), inadequate information (including incomplete and incomprehensible information), misleading or incorrect information, or failure to provide interpretive or special needs support |
| 3 | Facilities | Including administrative processes, car parking, cleaning, catering, conditions, noise, lack of privacy, security |
| 4 | Cost | Including billing practices, insufficient or incorrect information, overcharging, failure to disclose, hidden costs |
| 5 | Grievance | Including inadequate responses to complaints and disputes, action against consumers or staff, or lodging complaints or disputes |
| 6 | Privacy and confidentiality | Including a failure to ensure personal privacy or confidentiality, allowing access to confidential record, inappropriate disclosure or failure to comply with reporting / duty of care obligations |
| 7 | Professional conduct | Such as failure to comply with practice standards (NMAS Part III – Practice Standards), bogus claims, sexual misconduct, incompetence, aggressive or violent actions, undisclosed conflicts of interest, failure to disclose required information (in application and re-accreditation processes), unethical conduct (misuse of information disclosed in mediation, abuse of process, inappropriate breaches of confidentiality) |
| 8 | Other | Does not fall in any of the other categories (must be detailed) |

ATTACHMENT 4 – Harm Assessment table

ASSESSING HARM TABLES

| Consequence descriptor | |
|-------------------------------|---|
| Insignificant | No damage to complainant, no financial loss, no breach of obligations by the practitioner |
| Minor | No financial loss, minimal harm of any type, very minor infraction (if at all) of practitioner obligations |
| Moderate | Small financial loss or distress or other harm (minimal) or non-conformance with professional obligations |
| Serious | Significant breach of obligations with some consequential or potential harm to complainant or other |
| Major | Major breach of obligations and consequential harm to complainant or other. Potential to bring mediation / FDR into disrepute |

| Substantiation descriptor | |
|----------------------------------|---|
| Yes | The issue is agreed to have occurred by both the complainant and the member |
| Likely | The issue is disputed but probably occurred based on the evidence provided |
| Unlikely | The issue may have occurred but is unlikely based on the evidence provided |
| No | The issue did not occur based on the evidence provided |

ATTACHMENT 5 – Harm Matrix and appropriate response

HARM MATRIX

| Did it occur? | | CONSEQUENCES | | | | |
|---------------|----------|---------------|-------|----------|---------|-------|
| | | INSIGNIFICANT | MINOR | MODERATE | SERIOUS | MAJOR |
| | | 1 | 2 | | 3 | 4 |
| Yes | A | | | | | |
| Likely | B | | | | | |
| Unlikely | C | | | | | |
| No | D | | | | | |

RESPONSE MATRIX

| | |
|-------------------------------|--|
| Major Issue | Involvement of Mi management required |
| Serious Issue | Mi management attention needed |
| Minor Issue | Document for educational purposes, discuss improvements with practitioner |
| No substantiated issue | Practitioner to review internal processes. How could the complaint have been avoided? |

Mediation Institute Code of Ethics

Attachment 6 - Mediation Institute Code of Ethics

Mediation Institutes Code of Ethics is aligned with the [NMAS Mediator Accreditation and Practice Standards](#) for Mediators accredited under the NMAS. By joining Mediation Institute as a Practitioner Member or Mediation Student you confirm that you comply with the following Code of Ethics and Conduct.

Professional Conduct

1. You will behave in a way that demonstrates good character. Good character is defined as being honest, demonstrating integrity and a respect for the law in your professional and private life. This includes but is not limited to:
 - a) Maintaining confidentiality as agreed with clients and not using information obtained in mediation for personal gain or advantage.
 - b) Refraining from threats or the use of violence in your personal and professional life
 - c) Upholding your duty of care to protect people from exposure to violence or threats of violence to the extent that it is possible without jeopardising your own personal safety.
2. To disclose to Mediation Institute at the time of application for membership, or if the issue arises during the term of your membership as soon as practical, any of the following:
 - a) any criminal convictions³
 - b) if you have been disqualified from any type of professional practice⁴
 - c) if you have ever been refused NMAS accreditation or accreditation renewal or had your accreditation suspended or cancelled.
 - d) any impairment that could influence your capacity to discharge your obligations in a competent, honest and professional manner
3. To be aware of and comply with:
 - a) the NMAS Approval Standards and Practice Standards
 - b) any relevant legislation
 - c) any other professional standards and
 - d) any other requirements relevant to you
4. To be honest in terms of marketing your services as a mediator including:
 - a) Accurately representing your qualifications and experience
 - b) Providing accurate information about your practices and procedures so that potential clients are able to make an informed decision about participating in mediation

³ Not all criminal convictions prevent accreditation as a mediator however convictions for crimes related to violence, sexual abuse, child abuse or dishonesty may.

⁴ Not all disqualification from professional practice prevents accreditation as a mediator however you must disclose and failure to disclose could indicate a lack of integrity and could significantly affect your standing.

Mediation Institute Code of Ethics

- c) To avoid promising that an agreement or any specific outcome can be achieved from the mediation process or implying that promise
 - d) To make the basis on which all fees, costs and additional charges will be levied clear and before the mediation process commences
 - e) To clearly indicate your role when acting in the capacity of mediator, especially if you have additional professional roles such as a lawyer, advisor or other role
5. To avoid bias and conflict of interest and the perception of bias or conflict of interest by:
- a) Withdrawing from any case where you do not believe that you can facilitate the process fairly
 - b) By informing the participants of any situation where there may reasonably be grounds for a perception of bias or conflict of interest, even if you do not feel that you will be biased or conflicted in accordance with the Practice Standards.
6. To ensure that your professional insurances always remain current.

Conduct when Mediating

7. To mediate only when you have competence to do so and to seek support, a co-mediator or mentor when you are unsure of your competence in a specific situation or scenario.
8. To prepare appropriately for mediation and only conduct mediation in a location where the participants privacy and confidentiality can be protected (to their level of comfort.)
9. To uphold the integrity and fairness of the mediation process by:
- a) Conducting a pre-mediation assessment of the dispute and suitability for mediation in accordance with the Practice Standards and any other standards that apply to your specific practice
 - b) Facilitating mediation in a way that is fair, unbiased and without any personal gain from any specific outcome.
 - c) Avoiding conflict of interest
10. To use an Agreement to Mediate or other document to provide the client with clear and accurate information about your processes, costs, roles and how a participant can make a complaint if they do not believe that the process was facilitated in accordance to their expectations.

Mediation Institute Code of Ethics

11. To not use any information gained during the mediation process or to act as an advocate or in any other professional capacity in relation to the same subject without the express permission in writing from both parties.
12. To uphold self-determination and communicate with all participants in a fair, respectful and sensitive manner
13. To facilitate the mediation process professionally supporting participants to engage in the process without demonstrating bias. To suspend or terminate the mediation process if it becomes evident to you that it is no longer appropriate or that it could be detrimental to one or more of the participants or yourself.
14. To only provide advice and/or expert information when you have the expertise and qualifications to do so and then only when:
 - a) It supports the decision-making of the participants,
 - b) When it is agreed by all participants in advance that advice and/or expert information may be provided e.g. in your Agreement to Mediate

Professional Development

15. To comply with the professional development standards required in the NMAS
16. To support the dispute resolution industry by upholding standards, supporting new entrants and advocating alternative dispute resolution as an alternative to adversarial processes where appropriate.
17. To cooperate in establishing and maintaining the quality, qualifications and standards of DR practice
18. To actively engage with any feedback, supervision or complaints made about or to you as a mediator while protecting confidential client information.

In addition, members should familiarise yourself with the Mediation Institute Independent Complaint Handling Service which applies to any complaints about members that cannot be dealt with internally by your systems.

[Mediation Institute External Complaint Management Process Fact Sheets](#)